

Message Text

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ORIGIN IO-14

INFO OCT-01 EA-11 ISO-00 AF-10 ARA-16 EUR-25 NEA-10 RSC-01

OIC-04 PCH-02 SWF-02 AEC-11 AID-20 CEA-02 CIAE-00

CIEP-02 COME-00 DODE-00 EB-11 FEA-02 FPC-01 H-03

INR-10 INT-08 L-03 NSAE-00 NSC-07 OMB-01 PM-07 SAM-01

SCI-06 SPC-03 SS-20 STR-08 TRSE-00 AGR-20 PA-04

USIA-15 PRS-01 SCA-01 /263 R

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EA/RA:MISS MCNUTT

AF/RA:MR. NAVEZ

EB/ORF/ICD:JJINGERSOLL

EB:MISS GOLD

L:MR. SCHWEBEL

EUR/RPE:JTMCCARTHY

ARA:LA/USOAS:GNMONSMA

S/P:MR. BOEKER

NEA/RA:HMMONTGOMERY

S/S:WHLUERS

IO:AMB. BUFFUM

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R 220037Z MAR 74

FM SECSTATE WASHDC

TO ALL DIPLOMATIC POSTS

INFO AMEMBASSY SAIGON

AMEMBASSY SEOUL

AMEMBASSY TAIPEI

AMEMBASSY SUVA BY POUCH

C O N F I D E N T I A L STATE 057513

BEIRUT PASS BAGHDAD, KUWAIT PASS DOHA AND MUSCAT

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E.O. 11652: GDS

TAGS: EGEN, UNGA

SUBJECT: UNGA SPECIAL SESSION

REF: STATE 40930, STATE 51974 (NOTAL)

1. THE FOLLOWING SUMMARIZES DEPT'S VIEWS ON UNGA SPECIAL SESSION BEGINNING APRIL 9 IN N.Y. AS STATED BELOW, WE WISH TO LEAVE INITIATIVE FOR EARLY DIRECTION OF SESSION TO LDCS. RECIPIENTS OF THIS MESSAGE SHOULD NOT RPT NOT USE IT AS BASIS FOR DEMARCHE TO HOST GOVERNMENT. IT MAY BE DRAWN ON FOR LOW-KEY RESPONSE TO APPROACHES FROM HOST GOVERNMENT. PLEASE REPORT SUCH EXCHANGES OF VIEWS, WITH INFO TO USUN AND GENEVA. WE ARE IN CLOSE CONSULTATION WITH A BROAD RANGE OF COUNTRIES AT THE UN; TELEGRAPHIC REPORTS OF THESE MEETINGS ARE BEING SENT TO APPROPRIATE US EMBASSIES. IN ADDITION, SELECTED EMBASSIES HAVE RECEIVED OR WILL RECEIVE SPECIFIC INSTRUCTIONS TO DISCUSS SESSION WITH HOST GOVERNMENTS.

2. WHILE "RAW MATERIALS AND DEVELOPMENT" IS ONLY SUBSTANTIVE ITEM ON AGENDA AND LDCS HAVE NOT REACHED AGREEMENT ON MORE ELABORATE STATEMENT OF ISSUES, IT IS EVIDENT THEY INTEND TO REVIEW FULL SWEEP OF LDC/DC ECONOMIC RELATIONS, WITH SPECIAL FOCUS ON TRADE PROBLEMS. MOST LDCS APPARENTLY SEE THE SPECIAL GA SESSION AS FURTHER OPPORTUNITY TO PURSUE THEIR CONTINUING DEMAND FOR MORE WESTERN SUPPORT

FOR RAPID ECONOMIC GROWTH; TO EXTRACT POLICY CONCESSIONS FROM DEVELOPED COUNTRIES IN FIELDS OF TRADE, AID, MONETARY REFORM, AND TRANSFER OF TECHNOLOGY; TO GAIN BETTER DEAL IN TRADING RAW MATERIALS FOR WESTERN MANUFACTURES AND AN EXPANDED ROLE IN MAKING GLOBAL DECISIONS IN TRADE AND MONETARY AFFAIRS. LDCS MAY PRESS SPECIAL SESSION TO ADOPT A SET OF PRINCIPLES FOR INTERNATIONAL CONDUCT IN THESE AREAS AS WELL AS ESTABLISH SOME PLAN FOR FOLLOW-UP ACTION. THEY DO NOT SEEM TO WANT TO ESTABLISH SPECIAL NEW MACHINERY. FURTHER, THEY RECOGNIZE THAT SPECIAL GA CANNOT DEVELOP DEFINITIVE SOLUTIONS TO THESE MAJOR PROBLEMS DURING THREE TO FOUR WEEK MEETING.

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3. US OBJECTIVES AT SPECIAL SESSION WILL BE TO:

A. FURTHER AN UNDERSTANDING OF COMPLICATED AND INTERRELATED PROBLEMS OF RAW MATERIALS (BOTH SHORTAGES AND PRICES) AND DEVELOPMENT;

B. GAIN BETTER UNDERSTANDING OF US POSITIONS ON THESE SUBJECTS AND DEMONSTRATE FUNDAMENTAL COMPATIBILITY OF US

VIEWS WITH REASONABLE ASPIRATIONS OF DEVELOPING COUNTRIES;

C. BUILD POSITIVE BASE FOR LATER COOPERATION ON RAW MATERIALS AND FUEL, PARTICULARLY WITH LDCS.

AT THE SAME TIME, WE WILL OF COURSE SEEK TO LIMIT DAMAGE TO OUR ON-GOING ACTION PROGRAMS (FUEL, TRADE, MONETARY, ETC.), PARTICULARLY BY RESISTING ESTABLISHMENT OF NEW INTERNATIONAL MACHINERY (WHICH SEEMS UNLIKELY AT THIS TIME) AND BY RESISTING ADOPTION OF PRINCIPLES ON INTERNATIONAL ECONOMIC PROBLEMS PREJUDICIAL TO OUR POSITIONS. WE SHALL TRY TO DEFLECT ATTEMPTS BY OTHERS TO BLAME US FOR ALL THAT IS WRONG IN WORLD. WE DO NOT HAVE THE VOTES IN GA FOR DIRECT ENDORSEMENT OF OUR VIEWS BY SPECIAL SESSION. IF ATTEMPTED, IT WOULD CAUSE RESENTMENT BY CUTTING ACROSS LDC INITIATIVE, AND MIGHT HAVE DAMAGING SIDE EFFECTS ON OUR MIDDLE EAST PEACE EFFORTS AND SECRETARY'S NEW LATIN AMERICAN INITIATIVES. THUS, WE WILL FOLLOW ESSENTIALLY EDUCATIONAL AND DAMAGE-LIMITING OPTION, STRESSING THEME OF INTERDEPENDENCE AND INTERNATIONAL COLLABORATION IN SEEKING SOLUTIONS. WE PROBABLY WILL LEAVE INITIATIVE IN HANDS OF LDCS AT LOW-KEY CONSULTATIONS WITH LDCS (AND OTHERS) IN NEW YORK AND IN CAPITALS, AND TAKE ADVANTAGE OF TACTICAL OPPORTUNITIES AS THEY ARISE TO SHAPE STATEMENTS OF PRINCIPLES TO COMPORT WITH OUR VIEWS.

4. WHILE NOT NECESSARILY IN CONFLICT, SUBSTANCE OF MUCH OF GA SPECIAL SESSION WILL OVERLAP WITH FIVE MAJOR ON-

GOING NEGOTIATIONS IN WHICH WE ARE PARTICULARLY INTERESTED:

A. UN'S WORLD FOOD CONFERENCE (FOOD, FOOD AID AND RELATED CONFIDENTIAL

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PROBLEMS);

B. MULTILATERAL TRADE NEGOTIATIONS (REDUCTION OF TRADE BARRIERS);

C. IMF AND COMMITTEE OF TWENTY (NEW INTERNATIONAL MONETARY REGIME, FINANCING OF OIL DEFICITS, RECYCLING OF SURPLUSES;

D. ENERGY COORDINATING GROUP (AVAILABILITY OF ADEQUATE ENERGY SUPPLIES AT REASONABLE PRICES);

E. UNCTAD WORKING GROUP ON A CHARTER OF ECONOMIC RIGHTS AND DUTIES OF STATES.

5. IN LIGHT OF FOREGOING, WE ARE ENDEAVORING TO MAKE FOLLOWING POINTS IN DISCUSSIONS WITH OTHER GOVERNMENTS IN NEW YORK AND WASHINGTON. POSTS SHOULD CONVEY POINTS (D) AND (E) ONLY IF SPECIFIC TOPICS RAISED BY HOST GOVERNMENT.

(A) -- USG LOOKS FOR MOST POSITIVE POSSIBLE OUTCOME OF SPECIAL GA; CONFRONTATION IS TO NOBODY'S ADVANTAGE AND, WHILE NO ONE CAN PREVENT METICULOUS DEBATE OR EMPTY RESOLUTIONS, USG WILL RESPOND CONSTRUCTIVELY TO THOSE WHO DESIRE REAL DIALOGUE ON THESE VERY IMPORTANT SUBJECTS;

(B) -- USG SEES SPECIAL SESSION AS OPPORTUNITY TO EX-
CHANGE VIEWS ON PROBLEMS, GET BETTER UNDERSTANDING OF REAL
POSSIBILITIES OF INTERNATIONAL ECONOMIC COOPERATION, AND
TO PROVIDE ENCOURAGEMENT TO UN BODIES AND OTHER INTER-
NATIONAL ORGANIZATIONS WHICH ARE ALREADY CONSIDERING
THESE ISSUES IN DEPTH AND DETAIL;

(C) -- SPECIAL SESSION SHOULD THUS SUPPORT, NOT DUPLICATE
OR PRE-EMPT, EXPERT CONSIDERATION OF HIGHLY COMPLEX
PROBLEMS NOW UNDERWAY OR SCHEDULED IN IMF, GATT, WORLD
FOOD CONFERENCE, UNCTAD;

(D) -- SOME DISCUSSION OF ENERGY QUESTION IS INEVITABLE
SINCE HIGHER OIL PRICES IMPACT HEAVILY ON ECONOMIES OF
DEVELOPED AND DEVELOPING ALIKE, BUT WE ARE ANXIOUS THAT
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ANY SUCH DISCUSSION BE CONSTRUCTIVE, FORWARD LOOKING, AND
AIMED AT FINDING WAYS FOR COOPERATIVE ACTION.

FYI: OIL PRICE ISSUE IS, OF COURSE, CONTENTIOUS ONE

WITHIN NON-ALIGNED AND GROUP OF 77. WE HOPE IT MAY BRING
SOME CONSUMER COUNTRIES TO A MORE REALISTIC ASSESSMENT OF
THEIR OWN ECONOMIC INTERESTS AND OF NECESSITY AND POSSI-
BILITY OF BROAD COOPERATION BETWEEN CONSUMERS AND
PRODUCERS. MOREOVER, WE DO NOT WANT NOT WISH TO CREATE
IMPRESSION WE PLAYING ON THIS INCIPIENT SPLIT IN RANKS OF
NON-ALIGNED NOR ENCOURAGING DIVISIVE OR ACRIMONIOUS DEBATE
AMONG NON-ALIGNED AT SPECIAL SESSION. HENCE WE WANT TO
AVOID GETTING OUT IN FRONT ON OIL AND THEREFORE YOU SHOULD
DEAL WITH PRECEDING TOPIC AT THIS TIME ONLY IF RAISED BY
HOST GOVERNMENT. NEVERTHELESS, OIL INCREASE IS FUNDA-
MENTAL TO DISCUSSION OF FUTURE ECONOMIC GROWTH AND DEVELOP-
MENT, AND WE DO NOT WANT ALGERIANS AND MILITANT ARABS TO
SUCCEED IN SWEEPING ISSUE UNDER RUG. END FYI.

(E) -- USG SHARES HOPE EXPRESSED BY MANY UN MEMBERS THAT
SPECIAL SESSION WILL NOT BE DIVERTED FROM ITS FOCUS ON

ECONOMIC QUESTIONS BY CONTENTIOUS POLITICAL ISSUES.
(FYI: ALGERIANS AND PRC HAVE BOTH INDICATED, FOR EXAMPLE,
THAT KHMER CREDENTIALS "WILL NOT BE A PROBLEM" AT SPECIAL
GA. WE DO NOT WISH STIMULATE DISCUSSION THESE SUBJECTS
BUT POSTS SHOULD REMAIN ALERT TO INDICATIONS THEY MAY
ARISE. END FYI.) KISSINGER

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